

Solid Waste Modeling Support for the Virgin Islands Waste Management Authority

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Executive Summary

RTI International (RTI) was contracted by the Virgin Islands Waste Management Authority (VIWMA) to applying RTI's in-house municipal solid waste decision support tool (MSW DST) to analyze predefined future solid waste management strategies for the island of St. Croix. These strategies were developed by the VIWMA in coordination with the St. Croix citizen's advisory committee. The data and information generated from this analysis is intended for use in supporting the solid waste management planning and decisionmaking for St. Croix.

The analysis focused on the MSW stream for the entire island and included the waste management options of recycling, composting, waste-to-energy (WTE) and landfill disposal. The design of the waste management strategies analyzed is as follows:

- 1) **Current Conditions:** minimal (2 percent) recycling with the remaining waste landfilled.
- 2) **2007 Scenario:** increase in recycling to 5 percent and the addition of yard waste composting (10 percent) with the remaining waste landfilled.
- 3) **2009 Scenario:** increase in recycling to 10 percent, an increase yard waste composting to 20 percent, the addition of waste-to-energy (WTE) at 30 percent, with the remaining waste landfilled
- 4) **2013 Scenario:** increase in recycling to 15 percent, a constant yard waste composting of 20 percent, an increase in WTE to 45 percent, with the remaining waste landfilled.

Total annual cost, energy consumption, and multi-media emissions were calculated using MSW DST. The MSW DST is a computer-based model developed by RTI in cooperation with the U.S. Environmental Protection Agency (EPA) Office of Research and Development to assist communities and MSW planners in analyzing the full costs and life cycle environmental aspects of alternatives for MSW management. The MSW DST is populated with North American average default data, which has been modified to use specific St. Croix data. Users can evaluate the numerous MSW management strategies that are feasible within a community or region and identify the alternatives that are economically and environmentally efficient, making tradeoffs if necessary. The MSW DST has undergone extensive stakeholder input and peer review (as well as a separate peer review by the U.S. EPA) and is regarded as a cutting-edge software tool that can help solid waste planners make more informed decisions.

The general design and assumptions for the recycling, composting, waste-to-energy (WTE) and landfill disposal processes analyzed are as follows:

- **Recycling** assumes a mix of manual and mechanical separation at a materials recovery facility (MRF). Items recovered are assumed to be shipped off-island to the mainland U.S. and South America for remanufacturing into new products. Residual wastes from the MRF are sent to the landfill for disposal.
- **Composting** assumes an organics compost facility would be employed using a windrow type process. Waste flowing to the compost facility is screened, shredded and placed in windrows for curing for 4-6 months. The final compost product is used primarily as a soil amendment. Residual wastes from the compost operation are sent to the landfill for disposal.
- **Waste-to-Energy** is added in the 2009 and 2013 scenarios and it is assumed to be a mass-burn type design with electrical energy production and ferrous metal recovery from the ash. The combustion ash is sent to the landfill for disposal.
- **Landfill** disposal assumes that the landfill is designed and operated as a U.S. Subtitle D type landfill. The landfill would contain a liner system and collect and manage leachate. For landfill gas, it was assumed that any gas produced would be vented to the atmosphere.

The results of this analysis are useful for identifying the potential cost and environmental implications of the predefined future MSW management scenarios and to demonstrate tradeoffs exist between cost and environmental performance. In general, it appears that the higher the materials and energy recovery rates, the better the environmental performance. However, increasing recycling and energy recovery (i.e., WTE) in particular can lead to higher waste management costs.

1.0 Introduction

The VIWMA is working with a St. Croix citizen's advisory committee to develop a solid waste management plan for the island. As part of the plan development, the VIWMA and citizen's advisory committee identified future solid waste management strategies for consideration and analysis. These strategies were analyzed using RTI's in-house MSW DST that was developed in cooperation with the U.S. EPA and RTI. The MSW DST computer model has been developed with an emphasis on objectivity and scientific credibility and has undergone extensive stakeholder input and peer review, as well as a separate EPA peer review.

The methods used in the MSW DST to calculate the energy and environmental results are built on the principles of Life Cycle Assessment (LCA). LCA is a type of systems analysis that accounts for the complete set of upstream and downstream (cradle-to-grave) energy and environmental aspects associated with industrial systems. The technique examines the inputs and outputs from every stage of the life cycle from the extraction of

raw materials, through manufacturing, distribution, use/reuse, and waste management. In the context of integrated waste management systems, an LCA tracks the energy and environmental aspects associated with all stages of waste management from waste collection, transfer, materials recovery, treatment, and final disposal. For each of the waste management operations, energy and material inputs and emissions and energy/material outputs are calculated (see Figure 1). In addition, the energy and emissions associated with fuels, electrical energy, and material inputs are captured. Likewise, the potential benefits associated with energy and/or materials recovery displacing energy and/or materials production from virgin resources are captured.

Taking a life-cycle perspective encourages waste planners to consider the environmental aspects of the entire system including activities that occur outside of the traditional framework of activities from the point of waste collection to final disposal. For example, when evaluating options for recycling, it is important to consider the net environmental benefits (or additional burdens) including any potential displacement of raw materials or energy. Similarly, when electricity is recovered through the combustion of waste or landfill gas, the production of fuels and generation of electricity from the utility sector is displaced.

As illustrated in Figure 1, each waste management activity consumes energy and materials, and creates air and water emissions. Some waste management activities also recover energy and materials. The benefits associated with the recovery of energy and materials are captured in this study. For example, when energy is recovered through landfill gas-to-energy, the generation of electricity from the utility sector is displaced. The benefit associated with the displaced production of that electricity from the utility sector is captured in the landfill results. Similarly, when a material (e.g., metal) is recovered from recycling, energy and emissions associated with the extraction and processing of virgin materials are avoided. The avoided energy and emissions are accounted for in the life cycle results.

2.0 Project Goals

The overall goal of this study is to provide the VIWMA with a more detailed and quantitative understanding of the cost and environmental aspects and tradeoffs among proposed future strategies for managing St. Croix's solid waste. The results from this analysis will be used by the VIWMA and the St. Croix citizen's advisory committee to support the development of an integrated MSW management plan for the island of St. Croix.

The data and results generated through this project provide a general assessment of the potential tradeoffs in cost, energy, and emissions associated with the management of solid waste for St. Croix. An analysis of other facilities or regions may produce different results.

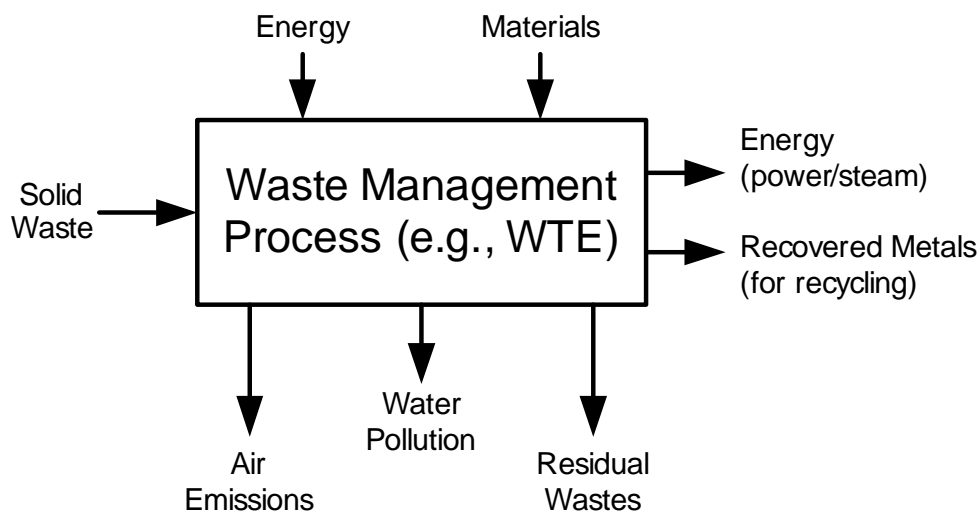


Figure 1. Life Cycle Inputs and Outputs of a Waste Management Process.

All waste management processes that comprise an integrated waste management system consume energy and materials and produce emissions. Some processes, such as WTE, recover energy and materials. The benefits associated with any energy or materials recovered are captured in the life cycle study.

3.0 Waste Management Scenarios Analyzed

To meet the goals of this project, the following MSW management strategies, as designed by the VIWMA in cooperation with the citizen’s advisory committee, were analyzed:

- 1) **Current Conditions:** minimal (2 percent) recycling with the remaining waste landfilled.
- 2) **2007 Scenario:** increase in recycling to 5 percent and the addition of yard waste composting (10 percent) with the remaining waste landfilled.
- 3) **2009 Scenario:** increase in recycling to 10 percent, an increase yard waste composting to 20 percent, the addition of waste-to-energy (WTE) at 30 percent, with the remaining waste landfilled
- 4) **2013 Scenario:** increase in recycling to 15 percent, a constant yard waste composting of 20 percent, an increase in WTE to 45 percent, with the remaining waste landfilled.

Table 1 lists the mass flow of waste defined for each strategy. The following assumptions and conditions were applied to all strategies analyzed (as appropriate):

- Waste generation was assumed to be 130,000 tons in the current year and increased by 2 percent per year afterwards.
- Waste composition, as shown in Table 2, was based on 2000 waste sort data collected at the Anguilla Landfill by the Antilitter and Beautification Commission.

- 100-year time frame was used for estimating landfill gas emissions.
- Landfill gas was assumed to be vented. That is, it was assumed that no gas collection system was in-place or planned.
- Electrical energy produced at from WTE was assumed to offset base loaded oil-fired electrical energy production.

Key assumptions by waste management operation are listed in Table 3.

Table 1. Mass Flow of Waste Used in the Scenarios Analyzed (tons).

| | Current | 2007 | 2009 | 2013 |
|-------------------------|----------------|----------------|----------------|----------------|
| <i>Waste Generated</i> | <i>130,000</i> | <i>132,600</i> | <i>135,252</i> | <i>137,957</i> |
| <i>Source Reduction</i> | <i>0</i> | <i>2,210</i> | <i>4,420</i> | <i>6,630</i> |
| | | | | |
| Waste Collection | 130,000 | 130,390 | 130,832 | 131,327 |
| MRF | 2,600 | 6,520 | 13,083 | 19,699 |
| Compost | 0 | 13,039 | 26,166 | 39,398 |
| WTE | 0 | 0 | 39,250 | 59,097 |
| Landfill | 125,000 | 85,757 | 46,294 | 6,566 |

Table 2. St. Croix Waste Composition.

| Constituent | Percent Composition by Mass |
|----------------------|------------------------------------|
| Paper | 9.8% |
| Plastics | 5.7% |
| Metals | 19.6% |
| Glass | 3.2% |
| Compostable Organics | 38.5% |
| Misc | 23.2% |
| TOTAL | 100% |

The analysis was conducted using RTI's MSW DST. As mentioned above, this tool was developed through a cooperative research agreement between RTI and the U.S. EPA and has undergone stakeholder, peer, and EPA review. Additional information about the MSW DST is supplied in Attachment A and can be obtained from RTI.

Table 3. Key Assumptions By Process Used in This Analysis.

| Parameter | Assumption |
|--|--|
| <i>General</i> | |
| Waste Generation | See Table 1 |
| Waste Composition | St. Croix specific (See Table 2) |
| Waste Collection Frequency | 1 time per week |
| | |
| <i>Transportation Distances</i> | |
| Collection to MRF | 10 miles one way |
| Collection to Compost | 10 miles one way |
| Collection to WTE | 10 miles one way |
| Collection to Landfill | 10 miles one way |
| | |
| <i>MRF</i> | |
| Basic Design | Semi-automated |
| | |
| <i>Compost</i> | |
| Basic Design | MSW in-vessel compost |
| Compost Aeration Time | 3 weeks |
| Compost Curing Time | 4-6 months |
| Compost Turning Frequency | 2 times per month |
| | |
| <i>WTE</i> | |
| Basic Design | Mass burn |
| Plant Heat Rate | 17,500 btu/kwh |
| Ferrous Recovery | 90% |
| Utility Sector Offset | Offset is baseload oil-fired electricity production. |
| | |
| <i>Landfill</i> | |
| Basic Design | Conventional, Subtitle D Type |
| Time Period for Calculating Emissions | 100 years |
| Landfill Gas Collection Efficiency | 0% (gas is vented) |
| Landfill Gas Management | None (gas is vented) |

4.0 Results

The summary level results for each scenario analyzed are shown in Table 4. Results are presented as net totals for each scenario and waste management activity. Therefore, a positive value represents a net cost or emission whereas a negative value represents a net cost, energy, or emissions savings/avoidance. For example, the negative value for tons of carbon equivalent means that the waste management strategy offsets (or avoids) more carbon equivalent emissions than it produces by energy and materials recovery and displacing utility sector energy production and/or materials production from virgin resources respectively.

Results for annual cost, energy consumption, criteria air pollutants and greenhouse gases (carbon emissions) have been charted in Figures 2 through 9 and are discussed below. Detailed results for each scenario are included in Attachment B.

4.1 Net Cost

The cost modeled by the MSW DST is consistent with “full cost accounting” principles. It includes the capital, operating and maintenance, and labor costs over the life of the facilities included in each scenario. Therefore, the cost is not necessarily representative of the tip fee charged by any facility. For facilities recover energy and/or materials and sell them to create revenue, this revenue stream is netted out of the cost. The cost results therefore represent a net annual cost.

Figure 2 shows the annual net cost results for the scenarios analyzed. In general, the cost remain relatively constant until 2009 when the WTE plant is assumed to come on-line. From 2009 to 2013, the cost increases due to the increase in waste being managed via WTE versus the other options. It should be noted that the costs represent generic average costs. Recycling is about \$23/ton, compost \$17/ton, WTE \$87/ton, and landfill approximately \$27/ton. Actual cost for specific facilities in St. Croix need to be analyzed further.

Table 4. Summary Level Results.

| Parameter | Units | Current | 2007 | 2009 | 2013 |
|------------------------------|--------------|----------------|-------------|-------------|-------------|
| Cost | \$US | 6,813,783 | 6,916,163 | 9,139,335 | 10,308,399 |
| Energy Consumption | MBTU | -33,876 | -345,987 | -1,747,154 | -2,206,606 |
| Air Emissions | | | | | |
| Total Particulate Matter | lb | 1,423 | -17,274 | -85,186 | -106,602 |
| Nitrogen Oxides | lb | 70,204 | 78,909 | 57,835 | 49,902 |
| Sulfur Oxides | lb | 5,462 | -3,960 | -288,656 | -422,187 |
| Carbon Monoxide | lb | 9,265 | -37,172 | -187,362 | -222,060 |
| Carbon Dioxide Biomass | lb | 25,347,551 | 34,076,904 | 90,882,949 | 121,403,561 |
| Carbon Dioxide Fossil | lb | 1,150,886 | -2,579,842 | -44,622,760 | -61,829,832 |
| Carbon Equivalents | tons | 9,588 | 8,229 | -1,694 | -7,500 |
| Hydrocarbons (non CH4) | lb | 6,110 | -11,667 | -154,136 | -212,682 |
| Lead | lb | 1 | 4 | 7 | 6 |
| Ammonia | lb | -5 | 1,543 | 1,066 | -2,118 |
| Methane | lb | 3,293,513 | 2,877,860 | 1,332,347 | 325,064 |
| Hydrochloric Acid | lb | 234 | 258 | 11,669 | 17,740 |
| Ancillary Solid Waste | lb | -155,466 | -1,137,998 | -4,793,999 | -5,609,343 |
| Water Releases | | | | | |
| Dissolved Solids | lb | 200 | 13,079 | -39,851 | -61,229 |
| Suspended Solids | lb | 192 | 4,586 | 2,187 | 3,918 |
| BOD | lb | 25,423 | 25,990 | 17,312 | 11,765 |
| COD | lb | 69,836 | 90,109 | 80,559 | 83,506 |
| Oil | lb | 21,334 | 18,710 | 8,054 | 1,152 |
| Sulfuric Acid | lb | 4 | 48 | -98 | -257 |
| Iron | lb | 43 | 213 | 351 | 526 |
| Ammonia | lb | 733 | 1,421 | 1,157 | 1,525 |
| Copper | lb | 0 | 1 | 2 | 2 |
| Cadmium | lb | 0 | 2 | 2 | 3 |
| Arsenic | lb | 0 | 0 | 0 | 0 |
| Mercury | lb | 0 | 3 | 6 | 0 |
| Phosphate | lb | -3,045 | -10,710 | -18,166 | -15,272 |
| Selenium | lb | 0 | 0 | 0 | 0 |
| Chromium | lb | 0 | 1 | -1 | -2 |
| Lead | lb | 0 | 4 | 7 | 10 |
| Zinc | lb | -101 | -366 | -621 | -532 |

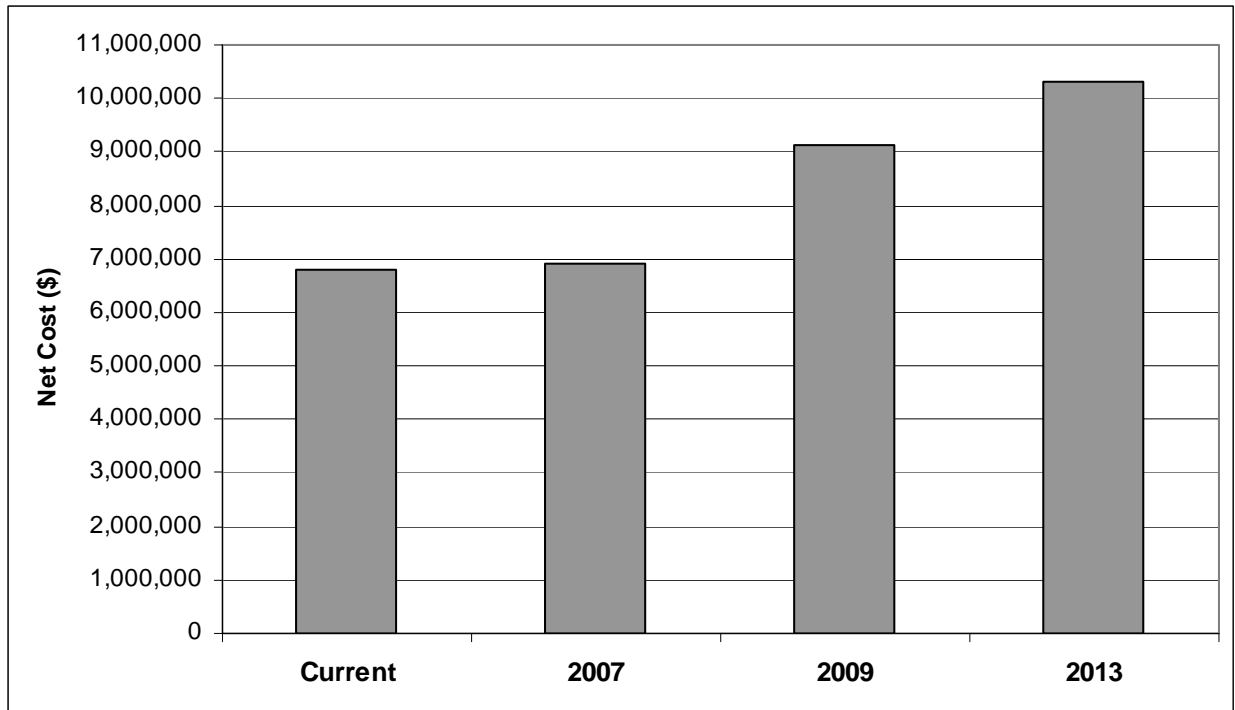


Figure 2. Net Cost by Scenario.

4.1 Net Energy Consumption

Energy is consumed by all waste management activities (e.g., landfill operations), as well as by the processes to produce energy and material inputs (e.g., landfill liner) that are included in the analysis. Energy is also produced by some waste management activities (e.g., WTE) and can be offset or avoided by others (e.g., recycling). If the energy produced/offset by the waste management system is greater than the energy consumed, then energy is saved. The benefit of this savings is that fossil fuels are saved. Energy use (or savings) is an important parameter in life-cycle studies, because it often drives the results of the study due to the significant amounts of air and water emissions associated with energy production.

As shown in Figure 3, all of the scenarios analyzed result in net energy savings. The net energy savings result from the scenarios can be summarized as resulting from the following key aspects:

- Materials recovery and recycling offsets the consumption of energy otherwise needed to extract and process virgin materials.
- Electrical energy production (via WTE) offsets the electrical energy produced in the utility sector.

The 2009 and 2013 that include WTE resulted in the largest energy savings, as one would expect.

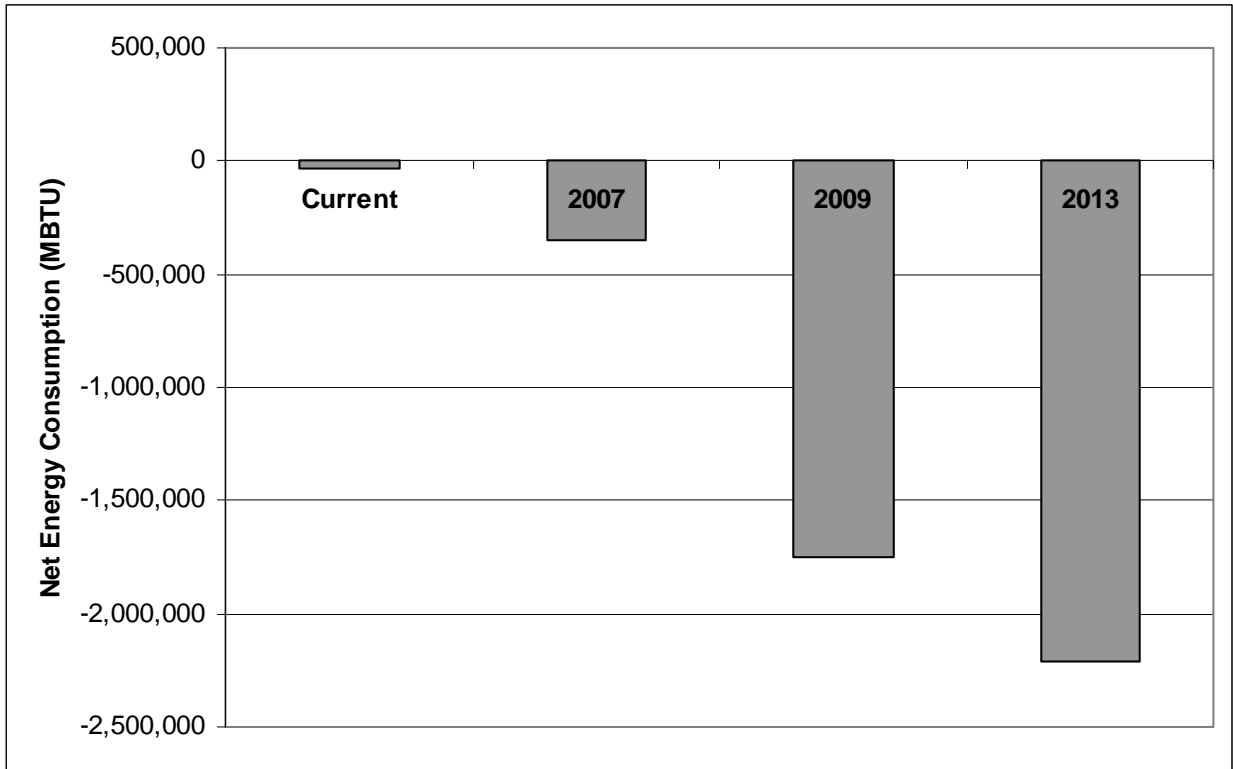


Figure 3. Net Energy Consumption by Scenario.

4.2 Criteria Pollutants

Figures 4 through 8 illustrates the results of the different management alternatives with respect to emissions of criteria air pollutants, including particulate matter, sulfur oxides, nitrogen oxides, carbon monoxide, and lead. Because criteria pollutants are highly correlated to energy and materials production, the differences in criteria pollutants generally tend to track with the differences in net energy consumption and amount of material recycled between the alternatives. On a life-cycle basis, transportation is a relatively insignificant factor when compared to energy and materials production.

4.2.1 Particulate Emissions

Particulate matter, or PM, is the term for particles found in the air, including dust, dirt, soot, smoke, and liquid droplets. Particles can be suspended in the air for long periods of time. They come from a variety of sources and, in the case of waste management and this study, result largely from fuels combustion in vehicles, combustion of waste, and combustion of fuels for the production of electrical energy. PM is a major source of haze that reduces visibility, can cause erosion of structures, and can lead to health effects

associated with lung and heart disease.

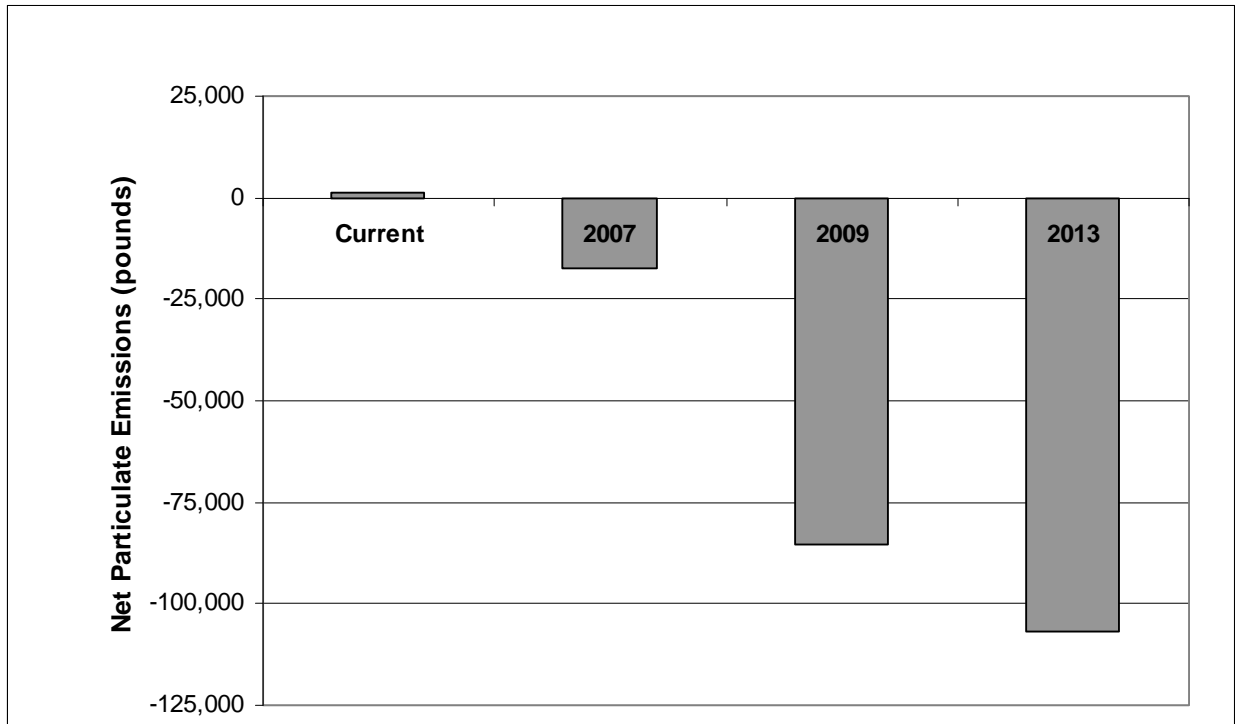


Figure 4. Net Total Particulate Matter Emissions by Scenario.

As shown in Figure 4, all but the current scenario results in a net PM offset, which means a greater amount of PM emissions are avoided that are created by virtue of materials and/or energy recovery. The 2009 and 2013 scenarios result in the largest offset of PM emissions, due to the large amount of electrical energy produced and the subsequent displacement of oil-fired power in the utility sector.

4.2.2 Nitrogen Oxide Emissions

NOx emissions can lead to such environmental impacts as smog production, acid deposition, and decreased visibility. NOx emissions are largely the result of fuel combustion and typically are largest for waste collection activities. Offsets of NOx emissions can result from the displacement of energy production and/or the recycling of materials (which also saves energy).

Figure 5 shows that significant levels of NOx emissions are produced in the current and 2007 scenarios. These emissions are all largely driven by waste collection. Emissions increase in 2007 due to the addition of organics collection and composting activities. NOx emissions are reduced in the 2009 and 2013 scenarios due to the addition of WTE

and the associated offset of NOx emissions from oil-fired power in the utility sector.

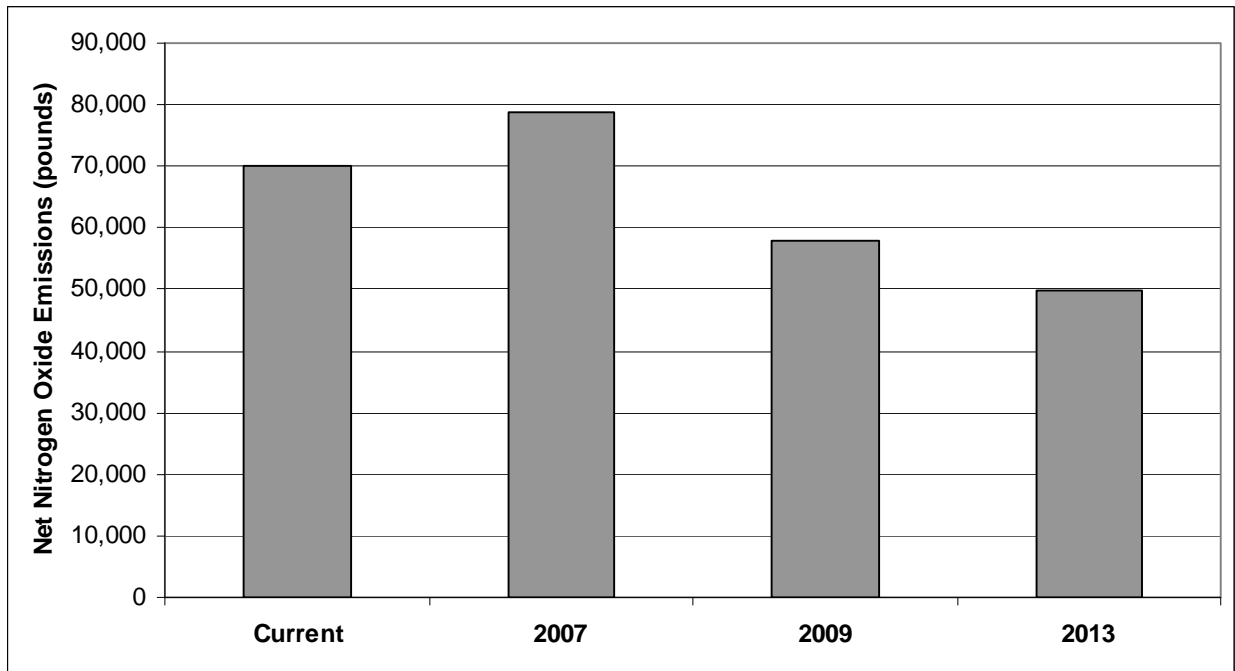


Figure 5. Net Total Nitrogen Oxide Emissions by Scenario.

4.2.3 Sulfur Oxide Emissions

SOx emissions can lead to such environmental impacts as acid deposition, corrosion, and decreased visibility. Similar to NOx emissions, SOx emissions are largely the result of fuel combustion processes. Likewise, SOx emission offsets can result from the displacement of combustion activities, mainly fuels and electrical energy production, as well as the use of lower sulfur-containing fuels.

Figure 6 shows that the current and 2007 scenarios resulted in negligible SOx emission or net offsets of SOx emissions, due primarily to the recycling activities and associated benefits offsetting SOx from waste collection and other operations. The 2009 and 2013 scenarios exhibit larger offsets of SOx due primarily to energy recovery and the large offset of SOx emissions from the combustion of oil-fired power in the utility sector.

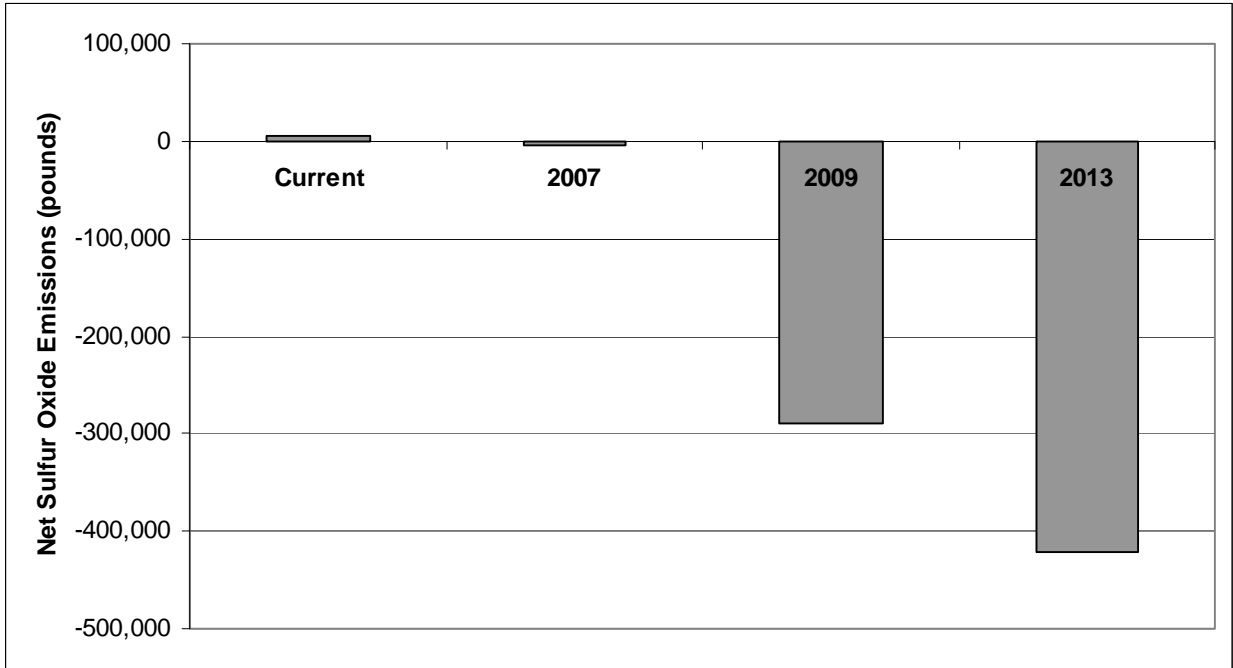


Figure 6. Net Total Sulfur Oxide Emissions by Scenario.

4.2.4 Carbon Monoxide Emissions

CO is a colorless, odorless gas that is formed when carbon in fuel is not burned completely. It is a component of motor vehicle exhaust, which contributes about 56% of all CO emissions nationwide. Other sources of CO emissions include industrial processes (such as metals processing and chemical manufacturing) and power production. CO contributes to the formation of smog, which can trigger serious respiratory problems.

Figure 7 illustrates that CO follows the same trend as seen in the PM, NO_x, and SO_x emissions; that is, the greater the level of recycling and energy recovery, the lower the CO emissions (or greater the CO emissions offset).

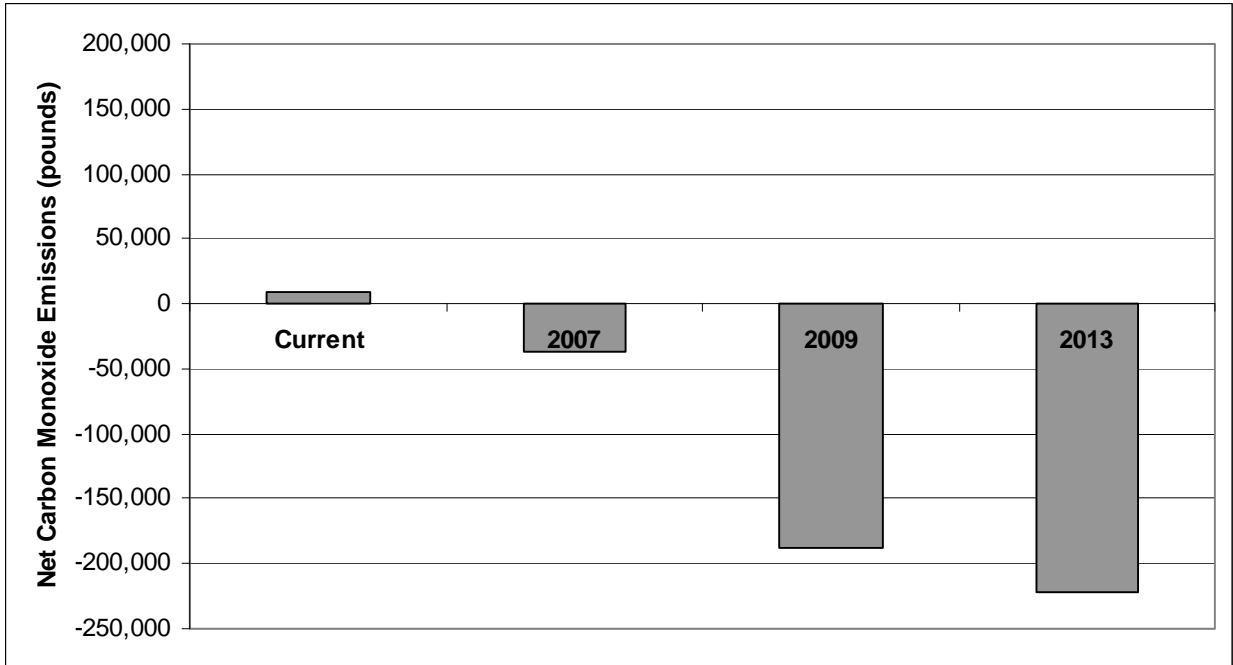


Figure 7. Net Total Carbon Monoxide Emissions by Scenario.

4.2.5 Lead Emissions

The major sources of lead emissions have historically been motor vehicles (such as cars and trucks) and industrial sources. Due to the phase-out of leaded gasoline, metals processing is the major source of lead emissions to the air today. The highest levels of lead in air are generally found near lead smelters. Other stationary sources are waste incinerators, utilities, and lead-acid battery manufacturers. People, animals, and fish are mainly exposed to lead by breathing and ingesting it in food, water, soil, or dust. Lead accumulates in the blood, bones, muscles, and fat, leading to a variety of health effects. Infants and young children are especially sensitive to even low levels of lead.

As shown in Figure 8, lead emissions increase in moving from the current scenario to the 2009 scenario. This is due to the increase in ferrous metal recycling over the years. The remanufacturing process for steel produces lead emissions. The energy recovery from the WTE process, however, offsets oil-fired power production which also produces lead emissions. Therefore, as more waste is sent to WTE in 2013, the electrical energy produced offsets more oil-fired power and thus more lead emissions.

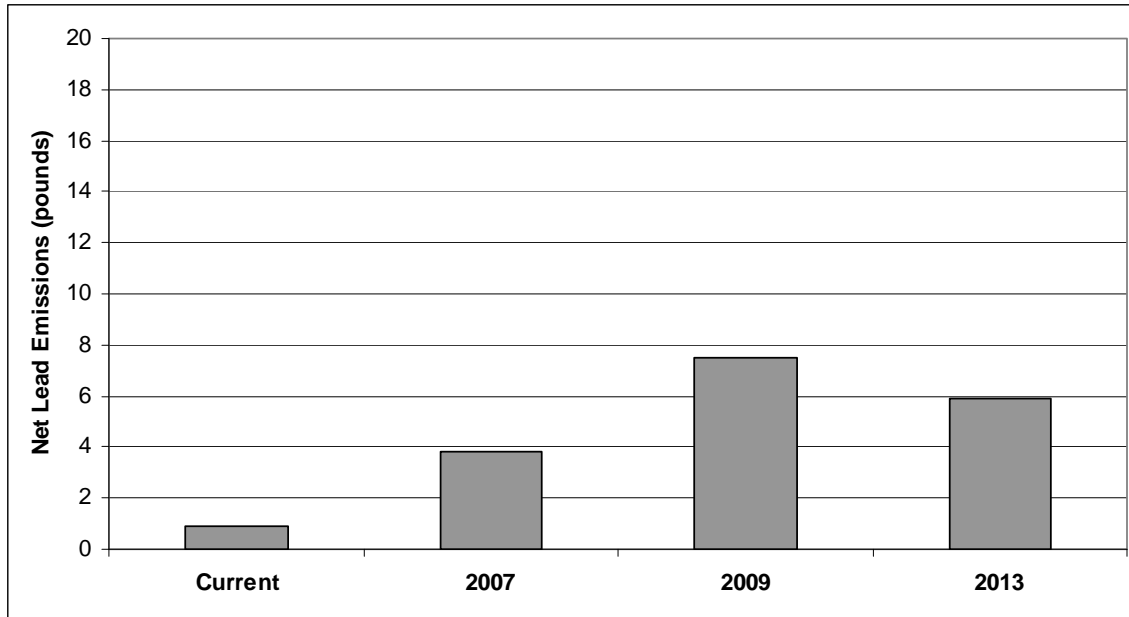


Figure 8. Net Total Lead Emissions by Scenario.

4.3 Carbon Emissions

Carbon emissions contribute to the greenhouse effect; thus, these emissions can lead to climate change and its associated impacts. Carbon emissions can result from the combustion of fossil fuels and the biodegradation of organic materials (e.g., methane gas from landfills). Offsets of carbon emissions can result from the displacement of fossil fuels, materials recycling, and the diversion of organic wastes from landfills. We report carbon emissions in units of tons of carbon equivalents, derived as follows:

$$[(\text{Fossil CO}_2 * 1 + \text{CH}_4 * 23) * 12 / 44] / 2000$$

As shown in Figure 9, the WTE scenario (4) alternative results in the largest net offset of carbon emissions. This offset is directly related to the following aspects:

- Electrical energy production offsets carbon emissions from the generation of electrical energy using fossil fuels in the utility sector.
- Materials recovery and recycling offsets carbon emissions by avoiding the consumption of electrical energy generated by fossil fuels.
- Landfill disposal, which creates methane gas, a potent GHG, is avoided.

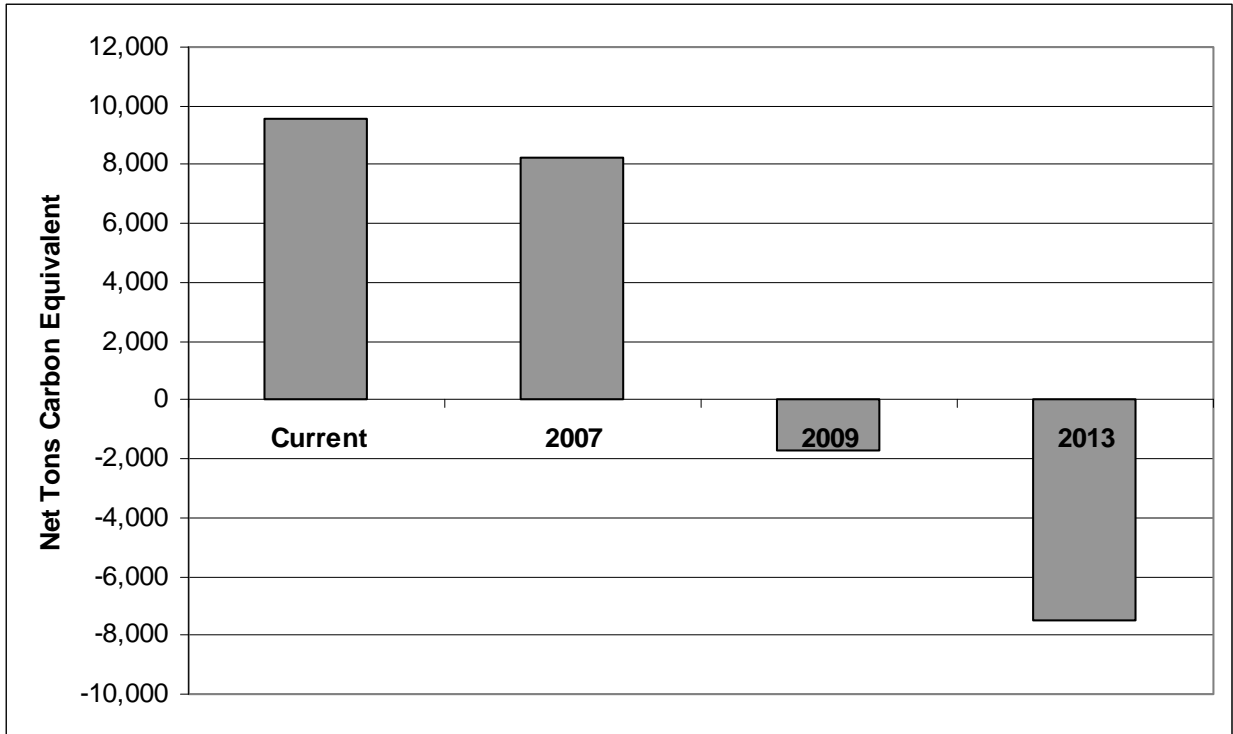


Figure 9. Net Total Carbon Equivalent Emissions by Scenario.

Moving from the current to 2007 scenario illustrates the impact of increasing the recycling rate by 2.5 percent (to 5 percent in 2007) and adding minimal levels of composting on carbon emissions. Moving from the 2007 to 2009 and 2013 scenarios illustrates the impact that adding WTE into the waste management scheme has on carbon emissions. In general, in moving from the current scenario to the 2013 scenario, more waste is diverted from the landfill and more materials and energy are recovered. Each of these aspects contributes to the improvement in carbon emissions.

5.0 Conclusions

The results of this analysis were useful for identifying the potential cost and environmental implications of the predefined MSW management scenarios and to demonstrate tradeoffs exist between cost and environmental aspects. In general, it appears that the higher the materials and energy recovery the better the environmental performance. However, increasing recycling rates by 25-30 percent is very difficult as seen in other cities and regions with mature recycling programs. The current and 2007 scenarios that didn't include WTE were the cheapest, but generally lower environmental performers.

The results presented in this report should be used as general indicators since they represent process averages. Analyses of specific technologies or facilities may produce different results.

Attachment A

Background Information About the MSW DST

The MSW DST was developed through a cooperative agreement between the U.S. EPA's Office of Research and Development and RTI's Center for Environmental Analysis to assist communities and other waste planners in conducting cost and environmental modeling of MSW management systems. Users can evaluate the numerous MSW management strategies that are feasible within a community or region and identify the alternatives that are economically and environmentally efficient, making tradeoffs if necessary.

The MSW DST allows users to analyze existing waste management systems and proposed future systems based on user-specified information (e.g., waste generation levels, waste composition, diversion rates, infrastructure). The current components included in the MSW DST are waste collection, transfer stations, material recovery facilities (MRFs), mixed MSW and yard waste composting, combustion and refuse-derived fuel production, and conventional or bioreactor landfills. Existing facilities and/or equipment can be incorporated as model constraints to ensure that previous capital expenditures are not negated by the model solution.

As illustrated in Figure 1-1, the MSW DST consists of several components, including process models, waste flow equations, an optimization module, and a graphic user interface (GUI). The process models consist of a set of spreadsheets developed in Microsoft Excel. These spreadsheets use a combination of default and user-supplied data to calculate the cost and life-cycle coefficients on a per unit mass basis for each of the 39 MSW components being modeled for each solid waste management unit process (collection, transfer, etc.). Each process model describes and represents the essential activities that take place during the processing of waste items. For example, the collection model includes parameters for waste collection frequency, collection vehicle type and capacity, number of crew members, and number of houses served at each stop. Although national average default values are included in the MSW DST for such parameters, users can override the default values with site-specific information. These operational details, which are input by the user to represent an MSW management system, are then synthesized in the process model to estimate the cost of processing as a function of the quantity and composition of the waste entering that process. The resulting cost coefficients from each waste management process model are then used to estimate the cost of that option.

The MSW DST also contains models for ancillary processes that may be used by different waste management processes. These models calculate emissions for fuels and electrical energy production, materials production, and transportation. Electricity, for example, is used in every waste management process. Based on the user-specified design information and the emissions associated with generating electricity from each fuel type, the MSW DST calculates coefficients for emissions related to the use of a kilowatt hour of electricity. These emissions are then assigned to waste stream components for each facility that uses electricity and through which the mass flows. For example, MRFs use

electricity for conveyors and facility lighting. The emissions associated with electricity generation would be assigned to the mass that flowed through that facility. Users can specify whether the emissions associated with generating electrical energy are based on a national, regional, or user-defined mix of fuel.

The optimization module is implemented using a commercial linear programming solver called CPLEX. The model is constrained by mass flow equations that are based on the quantity and composition of waste entering each unit process and that intricately link the different unit processes in the waste management system (i.e., collection, recycling, treatment, and disposal options). These mass flow constraints preclude impossible or nonsensical model solutions. For example, these mass flow constraints will exclude the possibility of removing aluminum from the waste stream via a mixed waste MRF and then sending the recovered aluminum to a landfill. The optimization module uses linear programming techniques to determine the optimum solution consistent with the user-specified objective and mass flow, and user-specified constraints. Examples of user-specified constraints are the use of existing equipment/facilities and a minimum recycling percentage requirement.

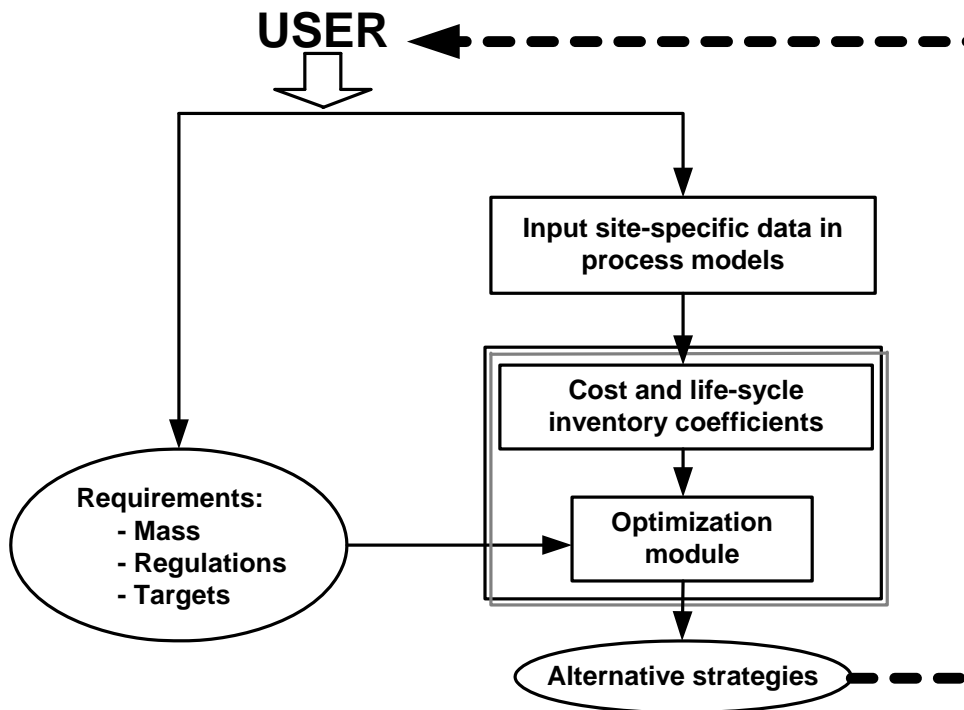


Figure 1-1. Conceptual Framework for the MSW DST.

The environmental aspects associated with a defined MSW management strategy are estimated in terms of annual net cost, energy consumption, and environmental releases

(air, water, solid waste). For example, waste collection vehicles consume fuel and release several types of air pollutants in their exhaust. The collection process model of the MSW DST uses information about the quantity and composition of waste generated and a host of collection route parameters to estimate the amount of fuel consumed and air emissions by waste constituent collected. In addition, the environmental burdens associated with producing the fuel used in the collection vehicles are calculated and included in the collection results. All process modules in the MSW DST operate in a similar manner and express results as a function of the quantity and composition of the waste entering each process.

In some waste management processes, cost, energy, and emission offsets may occur. For example, diverting recycling materials from the waste stream results in a revenue stream and can displace energy consumption and emissions associated with virgin materials production. Similarly, waste management processes that recover energy (e.g., WTE, landfill gas utilization) will displace energy production in the utility sector and thereby avoid fossil fuel production- and combustion-related emissions. In applying the MSW DST, any materials or energy recovery-related benefits are netted out of the results for each process.

Attachment B
Detailed Scenario Results

Current Scenario Details

| Parameter | Units | Total | Collection | Recycling | Landfill | Transport | Remfg Offset |
|--------------------------|-------|------------|------------|-----------|------------|-----------|--------------|
| Cost | US\$ | 6,813,783 | 3,549,972 | 60,536 | 3,253,876 | 1,650 | -52,250 |
| Energy Consumption | MBTU | -33,876 | 27,300 | 619 | 56,479 | 162 | -118,435 |
| Air Emissions | | | | | | | |
| Total Particulate Matter | lb | 1,423 | 700 | 276 | 8,492 | 32 | -8,077 |
| Nitrogen Oxides | lb | 70,204 | 57,307 | 847 | 13,838 | 223 | -2,012 |
| Sulfur Oxides | lb | 5,462 | 4,465 | 1,307 | 3,323 | 63 | -3,697 |
| Carbon Monoxide | lb | 9,265 | 9,352 | 140 | 18,160 | 220 | -18,608 |
| Carbon Dioxide Biomass | lb | 25,347,551 | 1,053 | 120 | 25,095,648 | 6 | 250,724 |
| Carbon Dioxide Fossil | lb | 1,150,886 | 1,346,654 | 208,278 | 1,025,396 | 26,041 | -1,455,484 |
| Carbon Equivalents | tons | 9,588 | 186 | 30 | 9,572 | 4 | -202 |
| Hydrocarbons (non CH4) | lb | 6,110 | 9,651 | 94 | 3,082 | 90 | -6,807 |
| Lead | lb | 1 | 0 | 0 | 0 | 0 | 1 |
| Ammonia | lb | -5 | 0 | 0 | 2 | 0 | -7 |
| Methane | lb | 3,293,513 | 704 | 400 | 3,293,672 | 4 | -1,268 |
| Hydrochloric Acid | lb | 234 | 5 | 15 | 191 | 0 | 23 |
| Ancillary Solid Waste | lb | -155,466 | 23,506 | 38,807 | 137,914 | 136 | -355,829 |
| Water Emissions | | | | | | | |
| Dissolved Solids | lb | 200 | 5,998 | 123 | 1,327 | 36 | -1,286 |
| Suspended Solids | lb | 192 | 138 | 129 | 165 | 1 | -102 |
| BOD | lb | 25,423 | 22 | 0 | 25,121 | 0 | 279 |
| COD | lb | 69,836 | 150 | 2 | 69,938 | 1 | -255 |
| Oil | lb | 21,334 | 140 | 2 | 21,190 | 1 | 2 |
| Sulfuric Acid | lb | 4 | 1 | 2 | 2 | 0 | 0 |
| Iron | lb | 43 | 3 | 13 | 9 | 0 | 17 |
| Ammonia | lb | 733 | 2 | 0 | 802 | 0 | -72 |
| Copper | lb | 0 | 0 | 0 | 0 | 0 | 0 |
| Cadmium | lb | 0 | 0 | 0 | 0 | 0 | 0 |
| Arsenic | lb | 0 | 0 | 0 | 0 | 0 | 0 |
| Mercury | lb | 0 | 0 | 0 | 0 | 0 | 0 |
| Phosphate | lb | -3,045 | 1 | 1 | 6 | 0 | -3,052 |
| Selenium | lb | 0 | 0 | 0 | 0 | 0 | 0 |
| Chromium | lb | 0 | 0 | 0 | 0 | 0 | 0 |
| Lead | lb | 0 | 0 | 0 | 0 | 0 | 0 |
| Zinc | lb | -101 | 0 | 0 | 0 | 0 | -102 |

2007 Scenario Details

| Parameter | Units | Total | MSW Collection | YW Collection | Recycling | Compost | Landfill | Transport | Remfg Offset |
|--------------------------|-------|------------|----------------|---------------|-----------|------------|------------|-----------|--------------|
| Cost | US\$ | 6,916,163 | 3,342,364 | 446,306 | 219,650 | 244,714 | 2,846,730 | 5,986 | -189,586 |
| Energy Consumption | MBTU | -345,987 | 25,703 | 4,308 | 2,248 | 1,492 | 49,412 | 587 | -429,736 |
| Air Emissions | | | | | | | | | |
| Total Particulate Matter | lb | -17,274 | 659 | 103 | 3,075 | 651 | 7,430 | 117 | -29,308 |
| Nitrogen Oxides | lb | 78,909 | 53,956 | 8,003 | 4,744 | 6,589 | 12,107 | 811 | -7,300 |
| Sulfur Oxides | lb | -3,960 | 4,204 | 705 | 507 | 901 | 2,907 | 230 | -13,415 |
| Carbon Monoxide | lb | -37,172 | 8,805 | 1,322 | 434 | 3,097 | 15,888 | 799 | -67,517 |
| Carbon Dioxide Biomass | lb | 34,076,904 | 991 | 166 | 755,727 | 10,454,742 | 21,955,516 | 23 | 909,739 |
| Carbon Dioxide Fossil | lb | -2,579,842 | 1,267,900 | 195,934 | 107 | 245,779 | 897,092 | 94,489 | -5,281,143 |
| Carbon Equivalents | tons | 8,229 | 175 | 27 | 340 | 34 | 8,374 | 13 | -733 |
| Hydrocarbons (non CH4) | lb | -11,667 | 9,087 | 0 | 0 | 921 | 2,696 | 326 | -24,697 |
| Lead | lb | 4 | 0 | 0 | 1 | 0 | 0 | 0 | 3 |
| Ammonia | lb | 1,543 | 0 | 0 | 1,452 | 115 | 1 | 0 | -25 |
| Methane | lb | 2,877,860 | 663 | 111 | 54 | 71 | 2,881,547 | 15 | -4,601 |
| Hydrochloric Acid | lb | 258 | 4 | 1 | 0 | 2 | 167 | 0 | 84 |
| | | | 0 | 0 | | | 0 | | |
| Ancillary Solid Waste | lb | -1,137,998 | 22,131 | 3,719 | 0 | 6,108 | 120,658 | 494 | -1,291,107 |
| Water Emissions | | | | | | | | | |
| Dissolved Solids | lb | 13,079 | 5,647 | 946 | 467 | 9,393 | 1,161 | 129 | -4,665 |
| Suspended Solids | lb | 4,586 | 130 | 22 | 1 | 4,657 | 145 | 3 | -371 |
| BOD | lb | 25,990 | 21 | 4 | 8 | 2,967 | 21,978 | 0 | 1,012 |
| COD | lb | 90,109 | 141 | 24 | 9 | 29,669 | 61,187 | 3 | -924 |
| Oil | lb | 18,710 | 131 | 22 | 7 | 3 | 18,538 | 3 | 6 |
| Sulfuric Acid | lb | 48 | 1 | 0 | 46 | 0 | 1 | 0 | 0 |
| Iron | lb | 213 | 3 | 1 | 1 | 138 | 8 | 0 | 62 |
| Ammonia | lb | 1,421 | 2 | 0 | 0 | 976 | 702 | 0 | -260 |
| Copper | lb | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 0 |
| Cadmium | lb | 2 | 0 | 0 | 0 | 2 | 0 | 0 | 0 |
| Arsenic | lb | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mercury | lb | 3 | 0 | 0 | 3 | 0 | 0 | 0 | 0 |
| Phosphate | lb | -10,710 | 1 | 0 | 0 | 360 | 5 | 0 | -11,076 |
| Selenium | lb | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Chromium | lb | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Lead | lb | 4 | 0 | 0 | 0 | 4 | 0 | 0 | 0 |
| Zinc | lb | -366 | 0 | 0 | 0 | 3 | 0 | 0 | -369 |

2009 Scenario Details

| Parameter | Units | Total | MSW Collection | YW Collection | MRF | Compost | WTE | Landfill | Ash Landfill | Transport | Remfg Offset |
|--------------------------|-------|-------------|----------------|---------------|-----------|------------|-------------|------------|--------------|-----------|--------------|
| Cost | US\$ | 9,139,335 | 2,989,743 | 816,645 | 372,147 | 447,775 | 3,402,899 | 1,337,038 | 79,231 | 15,069 | -321,210 |
| Energy Consumption | MBTU | -1,747,154 | 22,991 | 7,882 | 3,808 | 2,730 | -235,888 | 23,207 | 618 | 1,787 | -1,574,291 |
| Air Emissions | | | | | | | | | | | |
| Total Particulate Matter | lb | -85,186 | 590 | 188 | 5,210 | 1,190 | 2,685 | 3,489 | 38 | 355 | -98,932 |
| Nitrogen Oxides | lb | 57,835 | 48,263 | 14,644 | 8,038 | 12,057 | -13,127 | 5,686 | 418 | 2,466 | -20,609 |
| Sulfur Oxides | lb | -288,656 | 3,760 | 1,290 | 859 | 1,649 | -258,106 | 1,366 | 71 | 700 | -40,244 |
| Carbon Monoxide | lb | -187,362 | 7,876 | 2,419 | 736 | 5,667 | 21,087 | 7,462 | 142 | 2,431 | -235,181 |
| Carbon Dioxide Biomass | lb | 90,882,949 | 887 | 304 | 1,280,403 | 19,129,953 | 58,618,029 | 10,311,955 | 7 | 69 | 1,541,341 |
| Carbon Dioxide Fossil | lb | -44,622,760 | 1,134,136 | 358,517 | 182 | 449,723 | -28,211,160 | 421,341 | 29,857 | 287,435 | -19,092,791 |
| Carbon Equivalents | tons | -1,694 | 156 | 49 | 576 | 62 | -3,864 | 3,933 | 4 | 39 | -2,650 |
| Hydrocarbons (non CH4) | lb | -154,136 | 8,128 | 0 | 0 | 1,685 | -76,338 | 1,266 | 107 | 992 | -89,977 |
| Lead | lb | 7 | 0 | 0 | 1 | 0 | -6 | 0 | 0 | 0 | 12 |
| Ammonia | lb | 1,066 | 0 | 0 | 2,460 | 210 | -1,563 | 1 | 0 | 0 | -43 |
| Methane | lb | 1,332,347 | 593 | 203 | 92 | 130 | -5,870 | 1,353,390 | 5 | 46 | -16,242 |
| Hydrochloric Acid | lb | 11,669 | 4 | 1 | 0 | 4 | 11,261 | 79 | 0 | 0 | 320 |
| Ancillary Solid Waste | lb | -4,793,999 | 19,796 | 6,805 | 0 | 11,176 | -201,598 | 56,670 | 214 | 1,501 | -4,688,564 |
| Water Emissions | | | | | | | | | | | |
| Dissolved Solids | lb | -39,851 | 5,051 | 1,732 | 791 | 17,188 | -51,924 | 545 | 40 | 393 | -13,667 |
| Suspended Solids | lb | 2,187 | 116 | 40 | 1 | 8,521 | -3,746 | 68 | 2 | 9 | -2,823 |
| BOD | lb | 17,312 | 19 | 6 | 13 | 5,429 | -194 | 10,322 | 0 | 1 | 1,715 |
| COD | lb | 80,559 | 126 | 43 | 14 | 54,288 | -1,307 | 28,738 | 212 | 10 | -1,565 |
| Oil | lb | 8,054 | 118 | 40 | 11 | 5 | -1,219 | 8,707 | 423 | 9 | -41 |
| Sulfuric Acid | lb | -98 | 1 | 0 | 78 | 1 | -177 | 1 | 0 | 0 | -1 |
| Iron | lb | 351 | 3 | 1 | 1 | 252 | -17 | 4 | 1 | 0 | 105 |
| Ammonia | lb | 1,157 | 2 | 1 | 0 | 1,785 | -21 | 330 | 1 | 0 | -941 |
| Copper | lb | 2 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 |
| Cadmium | lb | 2 | 0 | 0 | 0 | 4 | -2 | 0 | 0 | 0 | 0 |
| Arsenic | lb | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mercury | lb | 6 | 0 | 0 | 6 | 0 | 0 | 0 | 0 | 0 | 0 |
| Phosphate | lb | -18,166 | 1 | 0 | 0 | 659 | -89 | 2 | 0 | 0 | -18,739 |
| Selenium | lb | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Chromium | lb | -1 | 0 | 0 | 0 | 1 | -2 | 0 | 0 | 0 | 0 |
| Lead | lb | 7 | 0 | 0 | 0 | 7 | 0 | 0 | 0 | 0 | 0 |
| Zinc | lb | -621 | 0 | 0 | 0 | 5 | -1 | 0 | 0 | 0 | -625 |

2013 Scenario Details

| Parameter | Units | Total | MSW Collection | YW Collection | MRF | Compost | WTE | Landfill | Ash Landfill | Transport | Remfg Offset |
|--------------------------|-------|-------------|----------------|---------------|-----------|------------|-------------|-----------|--------------|-----------|--------------|
| Cost | US\$ | 10,308,399 | 2,637,122 | 1,186,984 | 423,127 | 650,835 | 5,201,884 | 345,309 | 118,847 | 20,588 | -276,298 |
| Energy Consumption | MBTU | -2,206,606 | 20,280 | 11,457 | 4,470 | 3,968 | -360,592 | 5,994 | 928 | 2,482 | -1,895,591 |
| Air Emissions | | | | | | | | | | | |
| Total Particulate Matter | lb | -106,602 | 520 | 274 | 1,945 | 1,730 | 4,105 | 901 | 58 | 493 | -116,627 |
| Nitrogen Oxides | lb | 49,902 | 42,571 | 21,284 | 6,068 | 17,524 | -20,067 | 1,469 | 627 | 3,426 | -23,000 |
| Sulfur Oxides | lb | -422,187 | 3,317 | 1,874 | 9,175 | 2,396 | -394,557 | 353 | 107 | 972 | -45,824 |
| Carbon Monoxide | lb | -222,060 | 6,947 | 3,516 | 1,069 | 8,236 | 32,235 | 1,927 | 213 | 3,377 | -279,581 |
| Carbon Dioxide Biomass | lb | 121,403,561 | 782 | 442 | 842 | 27,805,165 | 89,607,189 | 2,663,212 | 11 | 96 | 1,325,824 |
| Carbon Dioxide Fossil | lb | -61,829,832 | 1,000,372 | 521,101 | 1,481,710 | 653,667 | -43,125,339 | 108,818 | 44,786 | 399,347 | -22,914,294 |
| Carbon Equivalents | tons | -7,500 | 138 | 72 | 210 | 90 | -5,906 | 1,016 | 6 | 55 | -3,180 |
| Hydrocarbons (non CH4) | lb | -212,682 | 7,169 | 0 | 721 | 2,449 | -116,694 | 327 | 160 | 1,378 | -108,193 |
| Lead | lb | 6 | 0 | 0 | 0 | 0 | -9 | 0 | 0 | 0 | 15 |
| Ammonia | lb | -2,118 | 0 | 0 | 1 | 305 | -2,389 | 0 | 0 | 1 | -37 |
| Methane | lb | 325,064 | 523 | 296 | 2,802 | 189 | -8,973 | 349,533 | 8 | 64 | -19,376 |
| Hydrochloric Acid | lb | 17,740 | 3 | 2 | 104 | 6 | 17,214 | 20 | 0 | 0 | 389 |
| Ancillary Solid Waste | lb | -5,609,343 | 17,461 | 9,890 | 271,445 | 16,244 | -308,175 | 14,636 | 322 | 2,086 | -5,633,253 |
| Water Emissions | | | | | | | | | | | |
| Dissolved Solids | lb | -61,229 | 4,455 | 2,517 | 888 | 24,983 | -79,374 | 141 | 60 | 546 | -15,444 |
| Suspended Solids | lb | 3,918 | 103 | 58 | 900 | 12,385 | -5,727 | 18 | 2 | 12 | -3,833 |
| BOD | lb | 11,765 | 17 | 9 | 2 | 7,891 | -297 | 2,666 | 0 | 2 | 1,475 |
| COD | lb | 83,506 | 111 | 63 | 15 | 78,907 | -1,997 | 7,422 | 317 | 14 | -1,347 |
| Oil | lb | 1,152 | 104 | 59 | 17 | 7 | -1,863 | 2,249 | 635 | 13 | -68 |
| Sulfuric Acid | lb | -257 | 1 | 1 | 13 | 1 | -271 | 0 | 0 | 0 | -1 |
| Iron | lb | 526 | 3 | 1 | 88 | 367 | -26 | 1 | 2 | 0 | 91 |
| Ammonia | lb | 1,525 | 2 | 1 | 2 | 2,595 | -32 | 85 | 2 | 0 | -1,130 |
| Copper | lb | 2 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 |
| Cadmium | lb | 3 | 0 | 0 | 0 | 5 | -3 | 0 | 0 | 0 | 0 |
| Arsenic | lb | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mercury | lb | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Phosphate | lb | -15,272 | 0 | 0 | 6 | 957 | -136 | 1 | 0 | 0 | -16,102 |
| Selenium | lb | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Chromium | lb | -2 | 0 | 0 | 0 | 1 | -3 | 0 | 0 | 0 | 0 |
| Lead | lb | 10 | 0 | 0 | 0 | 10 | 0 | 0 | 0 | 0 | 0 |
| Zinc | lb | -532 | 0 | 0 | 0 | 7 | -1 | 0 | 0 | 0 | -537 |